Message Text

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PAGE 01 STATE 138276 ORIGIN STR-04

INFO OCT-01 AF-10 ARA-10 EA-07 EUR-12 NEA-10 IO-13 ISO-00 AGR-01 ITC-01 FEA-01 CEA-01 CIAE-00 COME-00 DODE-00 EB-07 FRB-03 H-01 INR-07 INT-05 L-03 LAB-04 NSAE-00 NSC-05 PA-01 EPG-02 AID-05 SS-15 TRSE-00 USIA-06 PRS-01 SP-02 OMB-01 /139 R

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-----150417Z 071826 /21

R 142321Z JUN 77 FM SECSTATE WASHDC TO USMISSION GENEVA INFO AMEMBASSY OTTAWA AMEMBASSY BRUSSELS

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USMTN/ALSO FOR MISSION/ALSO FOR USEC

E.O. 11652: N/A

TAGS: ETRD, MTN, GATT

SUBJECT: MTN: WINE-GALLON/PROOF-GALLON

PASS CODEL

REF: MTN GENEVA 2530 LIMITED OFFICIAL USE

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PAGE 02 STATE 138276

1. WE AGREE WITH MTN DELEGATION (PARA. 1, REFTEL) THAT U.S. WINE-GALLON METHOD OF ASSESSING EXCISE TAXES AND IMPORT DUTIES ON IMPORTED BOTTLED DISTILLED SPTRITS IS OF INTEREST TO MANY COUNTRIES, INCLUDING THE EC COUNTRIES. ACCORDING TO OUR CALCULATIONS, THE FOLLOWING ADDITIONAL EXCISE TAXES AND IMPORT DUTIES WERE COLLECTED IN 1976

AS A RESULT OF USING THE WINE-GALLON ASSESSMENT METHOD RATHER THAN THE PROOF-GALLON METHOD FOR IMPORTED BOTTLED DISTILLED SPIRITS:

HEADING FOR COLUMN (1): SOURCE OF IMPORTS
HEADING FOR COLUMN (2): TOTAL EXTRA TAX AND DUTY COLLECTED-THOUSANDS OF DOLLARS
HEADING FOR COLUMN (3): TYPE SPIRIT(S)

(1) - - - (2) - - - - (3)

UK --- 55,811 --- SCOTCH, GIN, BRANDY, CORDIALS, ----- LIQUEUR, PREPARATIONS FOR SPIRITS, ----- ETC.

FRANCE -- 5,298 --- CORDIALS, LIQUEUR, BRANDY, ETC.

ITALY -- 4,657 --- CORDIALS, LIQUEUR, BITTERS, ETC.

IRELAND- 446 - - - IRISH WHISKY, CORDIALS, LIQUEUR, ----- ETC.

DENMARK-- 190 - - - CORDIALS, LIQUEURS, AQUAVIT, ETC.

W. GERMANY 155 - - - CORDIALS, LIQUEURS, BRANDY, ETC.

NETHERLANDS 60 - - - CORDIALS, LIQUEURS, PREPARATIONS ----- FOR SPIRITS

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PAGE 03 STATE 138276

BELGIUM--- 43 --- CORDIALS, LIQUEURS, BRANDY, ETC.

TOTAL EC - 66,660

CANADA - - 32,254 - - - CANADIAN WHISKY, ETC.

SPAIN--- 671 --- BRANDY, CORDIALS, LIQUEURS, ETC.

TRINIDAD - 639 - - - BITTERS, ETC.

GREECE -- 623 --- CORDIALS, LIQUEURS, BRANDY, ETC.

MEXICO -- 514 --- TEQUILA, BRANDY, ETC.

POLAND -- 102 --- VODKA, PREPARATIONS FOR SPIRITS, ----- CORDIALS, ETC.

JAMAICA -- 83 --- RUM

PORTUGAL -- 60 --- BRANDY, CORDIALS, LIQUEURS, ETC.

GUYANA --- 25 --- RUM

JAPAN --- 19 --- WHISKEY, GIN, ETC.

ISRAEL - - - 14 - - - CORDIALS, LIQUEURS, ARRACK, ETC.

PERU - - - - 10 - - - BRANDY

ALL OTHER- -4,360 - - - VARIOUS

TOTAL ALL COUNTRIES: 106,035

2. THE WINE-GALLON ASSESSMENT METHOD PROVIDES AN IMPORTANT SOURCE OF REVENUE TO THE U.S. TREASURY. IN RECENT YEARS THE UNITED STATES HAS COLLECTED 100-110 MILLION LIMITED OFFICIAL USE

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PAGE 04 STATE 138276

DOLLARS ANNUALLY IN ADDITIONAL REVENUES RESULTING FROM WINE-GALLON ASSESSMENT. IN 1976 ADDITIONAL REVENUE RESULTING FROM WINE-GALLON ASSESSMENT ACCOUNTED FOR ABOUT 15 PERCENT OF ALL U.S. EXCISE TAXES AND IMPORT DUTIES COLLECTED ON IMPORTED DISTILLED SPIRITS.

- 3. THERE ARE INDICATIONS THAT SOME FOREIGN DISTILLERS ARE CONSIDERING LOWERING THEIR AVERAGE PROOF LEVELS AS MANY U.S. DISTILLERS HAVE ALREADY DONE IN ORDER TO MODERATE PRICE RISES. INFORMATION AVAILABLE FROM THE UK GOVERNMENT INDICATES THAT FUTURE U.S. REVENUE COLLECTIONS FROM WINE-GALLON ASSESSMENT COULD INCREASE BY AN ESTIMATED 26 MILLION DOLLARS PER YEAR IF PROOF LEVELS OF FOREIGN BOTTLED SPIRITS ARE REDUCED FROM AN AVERAGE OF 86 PROOF TO AN AVERAGE OF 82 PROOF. THIS WOULD OBVIOUSLY INCREASE THE NEGOTIATING VALUE OF WINE-GALLON.
- 4. WE NOTE THAT THE EC AND CANADA HAVE NOTIFIED THE WINE-GALLON ISSUE UNDER THE PROCEDURES OF GROUP AGRICULTURE (MTN/AG/W/11/ADD.5 AND ADD.14). AS REPORTED BY MTN DELE-GATION (MTN GENEVA 2169 AND MTN GENEVA 9957), PRELIMINARY CONSULTATIONS WITH THE EC AND CANADA TOOK PLACE ON MARCH 18, 1977 AND ON DECEMBER 8, 1976, RESPECTIVELY.
- 5. THE UNITED STATES IS FLEXIBLE AS TO THE MANNER THAT FURTHER CONSULTATIONS ON WINE-GALLON ARE CONDUCTED. WE CAN AGREE TO FURTHER CONSULTATIONS AT THIS TIME ON THE WINE-GALLON ISSUE UNDER GROUP AGRICULTURE PROCEDURES. IF WINE-GALLON WERE TO BE NOTIFIED UNDER THE PROCEDURES FOR NONTARIFF MEASURES NOT BEING DEALT WITH MULTILATERALLY, WE COULD AGREE TO CONSULT UNDER THOSE PROCEDURES. WE

HAVE NO OBJECTIONS TO PROCEEDING WITH BILATERAL CONSULTATIONS WITH THE EC UNDER EITHER OF THESE PROCEDURES. HOWEVER, WE DO DESIRE A FORMAL PROCEDURE; FORUM IS NOT OF IMPORTANCE. WE PREFER NOT TO CONSULT ON THIS SUBJECT ON A COMPLETELY INFORMAL BASIS AS SUGGESTED IN PARAGRAPH 1, LIMITED OFFICIAL USE

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PAGE 05 STATE 138276

REFTEL, AS OTHER COUNTRIES WOULD NOT BE AWARE THAT SUCH DISCUSSIONS ARE TAKING PLACE. BECAUSE OF THE IMPORTANCE OF THIS ISSUE TO MANY COUNTRIES AND DUE TO THE NUMBER OF COUNTRIES FROM WHICH THE UNITED STATES WOULD HAVE TO RECEIVE COMPENSATION IF WINE-GALLON WERE MODIFIED, WE WILL EVENTUALLY NEED TO CONSULT WITH OTHER COUNTRIES HAVING A TRADE INTEREST IN WINE-GALLON; SUBSEQUENTLY, WE CAN DECIDE IF IT IS BEST TO PROCEED BILATERALLY OR PLURILATERALLY ON THIS ISSUE.

6. WE NOTE THAT THE EC MUST RESOLVE CERTAIN DIFFICULTIES WITHIN THE COMMISSION BEFORE IT CAN UNDERTAKE FURTHER CONSULTATIONS ON THE WINE-GALLON ASSESSMENT METHOD. WE ARE INTERESTED IN KNOWING THE NATURE OF THESE DIFFICULTIES. (A) HAS THE EC COMMISSION DISCUSSED THIS MATTER WITH ALL MEMBER STATES? (B) DO EC DIFFICULTIES STEM FROM THE FACT THAT THE UNITED STATES WOULD EXPECT MAJOR EC CONCESSIONS IN RETURN FOR ANY MODIFICATION OF THE WINE-GALLON ASSESSMENT METHOD? THE UNITED STATES, OF COURSE, WOULD EXPECT MAJOR CONCESSIONS FROM THE EC, CANADA, AND OTHER BENEFICIARY COUNTRIES AS PART OF ANY OVERALL PACKAGE. (C) HAVE EC DIFFICULTIES ARISEN BECAUSE WINE-GALLON MODIFICATION WILL PRIMARILY BENEFIT THE UK BUT OTHER MEMBER STATES MAY HAVE TO PAY MAJOR COMPENSATION FOR IT?

7. MTN DELEGATION SHOULD CONTACT EC DELEGATION TO RELATE OUR VIEWS REGARDING OUR PREFERENCE FOR SOME TYPE OF FORMALIZED PROCEDURES. IN ADDITION, MTN DELEGATION SHOULD POSE QUESTIONS IN PARAGRAPH 6. CHRISTOPHER

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Message Attributes

Automatic Decaptioning: X

Capture Date: 01-Jan-1994 12:00:00 am Channel Indicators: n/a

Current Classification: UNCLASSIFIED

Concepts: NEGOTIATIONS, TRADE CONTROLS, ALCOHOLIC BEVERAGES, REGIONAL ORGANIZATIONS, MEETING REPORTS

Control Number: n/a

Copy: SINGLE Sent Date: 14-Jun-1977 12:00:00 am Decaption Date: 01-Jan-1960 12:00:00 am Decaption Note:

Disposition Action: RELEASED Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW

Disposition Date: 22 May 2009 Disposition Event:

Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977STATE138276
Document Source: Concept History: Concept H

Document Unique ID: 00 **Drafter:** HLAWRENCE:CJF

Enclosure: n/a Executive Order: N/A Errors: N/A

Expiration: Film Number: D770213-0047 Format: TEL

From: STATE

Handling Restrictions: n/a

Image Path: ISecure: 1

Legacy Key: link1977/newtext/t19770657/aaaabxxn.tel

Line Count: 210 Litigation Code IDs: Litigation Codes:

Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM

Message ID: 4d70147d-c288-dd11-92da-001cc4696bcc
Office: ORIGIN STR

Original Classification: LIMITED OFFICIAL USE Original Handling Restrictions: n/a Original Previous Classification: n/a Original Previous Handling Restrictions: n/a

Page Count: 4
Previous Channel Indicators: n/a

Previous Classification: LIMITED OFFICIAL USE Previous Handling Restrictions: n/a Reference: 77 MTN GENEVA 2530

Retention: 0

Review Action: RELEASED, APPROVED Review Content Flags: Review Date: 30-Nov-2004 12:00:00 am Review Event:

Review Exemptions: n/a **Review Media Identifier:** Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

SAS ID: 2151636 Secure: OPEN Status: NATIVE

Subject: MTN: WINE-GALLON/PROOF-GALLON PASS CODEL

TAGS: ETRD, US, GATT, MTN

To: GENEVA Type: TE

vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/4d70147d-c288-dd11-92da-001cc4696bcc

Review Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009